



**TOWN OF AMHERSTBURG  
SPECIAL COUNCIL MEETING  
REVISED AGENDA**

**Monday, March 16, 2020**

**5:00 PM**

**Council Chambers**

**271 Sandwich Street South, Amherstburg, ON, N9V 2A5**

For information pertaining to this agenda or to arrange for any additional accessibility needs please contact Tammy Fowkes, Deputy Clerk at [tfowkes@amherstburg.ca](mailto:tfowkes@amherstburg.ca)

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**Pages**

- 1. CALL TO ORDER**
- 2. DISCLOSURE OF PECUNIARY INTEREST & GENERAL NATURE THEREOF**  
*(Public Council Meeting Agenda Items)*
- 3. PRESENTATION**
  - 3.1 Update to Pandemic Response Plan - Giovanni (John) Miceli, Chief Administrative Officer and Bruce Montone, Fire Chief/CEMC**
    1. That the presentation **BE RECEIVED**; and
    2. The Pandemic Response Plan Policy enacted October 26, 2009 **BE REPEALED**.

#### 4. Reports - CAO's Office

##### 4.1 Infectious Disease Prevention Policy 3

It is recommended that:

1. The Infectious Disease Prevention Policy **BE ADOPTED** as presented.

##### 4.2 Work at Home in the Event of an Emergency Policy 10

It is recommended that:

1. The Work from Home in the Event of an Emergency Policy **BE ADOPTED** as presented.

##### 4.3 Amherstburg Emergency response Plan – 2020 Update 18

It is recommended that:

1. The revised Emergency Response Plan attached dated March 16, 2020 **BE APPROVED**, as presented; and,
2. **By-law 2020-026** being a by-law to adopt an Emergency Response Plan governing the provisions of necessary services during such emergencies be taken as having been read three times and finally passed and the Mayor and Clerk **BE AUTHORIZED** to sign same.

##### 4.4 Electronic Participation for Council Members – Amendment to Procedural By-law 2014-91 70

It is recommended that:

1. Public participation in council meetings **BE LIMITED** to livestream only until further notice; and,
2. **By-law 2020-025** being a by-law to amend Procedural By-law 2014-91 to allow for electronic participation in public council meetings during a pandemic be taken as having been read three times and finally passed and the Mayor and Clerk **BE AUTHORIZED** to sign same.

#### 5. ADJOURNMENT

That Council rise and adjourn at p.m.



# THE CORPORATION OF THE TOWN OF AMHERSTBURG

## OFFICE OF CORPORATE SERVICES

*MISSION STATEMENT: Committed to delivering cost-effective and efficient services for the residents of the Town of Amherstburg with a view to improve and enhance their quality of life.*

Author's Name: Michelle Rose	Report Date: March 15, 2020
Author's Phone: 519 736-0012 ext. 2240	Date to Council: March 16, 2020
Author's E-mail: <a href="mailto:mrose@amherstburg.ca">mrose@amherstburg.ca</a>	Resolution #:

**To: Mayor and Members of Town Council**

**Subject: Infectious Disease Prevention Policy**

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### 1. **RECOMMENDATION:**

It is recommended that:

1. The Infectious Disease Prevention Policy **BE ADOPTED** as presented.

### 2. **BACKGROUND:**

The Town currently has a Sanitary Workplace and Flu Prevention Procedure that was adopted October 26, 2009. That procedure has been reviewed and updated in the form of the Infectious Disease Prevention Policy (Policy) to assist in ensuring the safety of the Town's employees, volunteers and visitors.

### 3. **DISCUSSION:**

The recommended Policy outlines best practices related to control of health related risks for Town operations and is intended to support several health and safety safe operating procedures related to all infectious diseases rather than flu prevention alone.

Major changes in the development of the recommended policy include:

- Addition of definitions for standard terms referenced in the safe operating procedures related to infection control.
- Best practices to cover a broad scope of Town operations beyond cleaning and sanitizing of workstations.
- A responsibility section that defines the responsibilities of each level of staff.

Maintaining updated policy and standards provides guidance for administrative processes so they align with current best practices.

**4. RISK ANALYSIS:**

Adoption of the recommended Policy will mitigate risk of exposure to and the spread of infectious disease related to Town operations.

**5. FINANCIAL MATTERS:**

The Town's Budget includes allowances for provision of supplies and services to maintain a sanitary workplace. However, any change in service level, such as enhanced levels of facility cleaning/maintenance or increased use of regular supplies may result in a budgetary variance. So while no financial impact in relation to the recommendation of this report is currently identified, Administration will monitor financial impact under The Town's financial management and reporting processes, particularly in light of the current pandemic concerns for COVID-19.

**6. CONSULTATIONS:**

The Policy & Committee Coordinator and Clerk assisted in the policy review and update.

**7. CONCLUSION:**

Adoption of the Infectious Disease Prevention Policy is recommended.



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Michelle Rose  
**Manager, Human Resources**

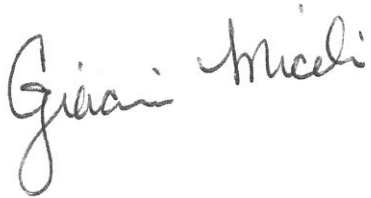
## Report Approval Details

Document Title:	Infectious Disease Prevention Policy Report.docx
Attachments:	- Policy - Infectious Disease Prevention.docx
Final Approval Date:	Mar 16, 2020

This report and all of its attachments were approved and signed as outlined below:



Cheryl Horrobin




John Miceli



Paula Parker

# POLICY

	Policy:	<b>Infectious Disease Prevention Policy</b>		
	Department:	Corporate Services		
	Division:	Human Resources – Health & Safety	By-law No.:	N/A
	Administered By:	Manager of Human Resources	Approval Date:	
	Replaces:	Sanitary Workplace and Flu Prevention - October 26,2009		
	Attachment(s):	N/A		

## 1. POLICY STATEMENT

- 1.1. The Corporation of the Town of Amherstburg is committed to protecting Town employees, volunteers and visitors from the potential adverse effects from exposure to infectious diseases.
- 1.2. This policy promotes employee awareness and minimizes the potential for injury and exposure to infections, contamination, and illness from sharps or exposure to other health hazards.

## 2. PURPOSE

- 2.1. This policy ensures that all employees and volunteers are aware of and practice routine infection control measures and precautions.
- 2.2. This policy provides guidance in the development of programs, procedures and practices to prevent or minimize adverse effects from exposure to infectious diseases.
- 2.3. This policy ensures compliance with duties and responsibilities under the *Occupational Health & Safety Act* (OHSA).

## 3. SCOPE

- 3.1. This policy applies to all employees and volunteers where they may be exposed to infectious diseases in the course of their work duties.
- 3.2. This policy shall be reviewed every five (5) years from the date it becomes effective, and/or sooner at the discretion of the CAO, or designate.

## 4. DEFINITIONS

- 4.1. **Contamination** is the presence of an infectious agent on hands or on a surface, such as clothing, gloves, equipment, toys, or other inanimate objects.
- 4.2. **Health Hazard** means a) a condition of a premises, b) a substance, thing, plant or animal other than man, or c) a solid, liquid, gas or combination of any of them, that has or likely to have an adverse effect on the health of a person.
- 4.3. **Infection** is entry and multiplication of an infectious agent in the tissues of the host. Asymptomatic or sub-clinical infection is an infectious process running a course similar to that of clinical disease but below the threshold of clinical symptoms. Symptomatic or clinical infection is one resulting in clinical signs and symptoms (disease).

- 4.4. **Infectious Disease** is a disease due to a specific microbial agent or its toxic products that can be transmitted from an infected person, animal, plant or inanimate source e.g. water, food, soil etc. to a susceptible host.
- 4.5. **Risk Assessment** is an evaluation of the interaction between the worker and the area/environment where the work is performed to assess and analyze the potential for exposure to infectious diseases.
- 4.6. **Sharps** means any object or instrument capable of causing punctures or cuts, including, but not limited to, needles, syringes, scalpels and razor blades.
- 4.7. **Sharps Container** means a puncture and leak resistant container with a fill line designed for the safe disposal of sharps.

Other common definitions, acronyms, and terms are available in the Glossary located on the Town's Policies webpage.

## 5. **INTERPRETATIONS**

Any reference in this policy to any statute or any section of a statute shall, unless expressly stated, be deemed a reference to the statute as amended, restated or re-enacted from time to time. Any reference to a by-law or Town policy is deemed a reference to the most recent passed policy or by-law and any replacements thereto.

## 6. **GENERAL CONDITIONS**

- 6.1. Best control practices include, but are not limited to:
  - 6.1.1. Conducting regular assessments of work site locations to determine risk of exposure to infectious diseases.
  - 6.1.2. Conduct regular inspection of work sites to ensure areas are free of debris and in compliance with the OHSA.
  - 6.1.3. Be aware of potential hazards in the work place.
  - 6.1.4. Establish preventative strategies and practices to reduce or eliminate the risk of exposure to infectious diseases.
  - 6.1.5. Enforce compliance with established procedures to minimize risk of exposure.
  - 6.1.6. Provide ongoing education and training in the area of infectious diseases.
  - 6.1.7. Report to Human Resources any suspected cases of communicable diseases as noted in the Windsor-Essex County Health Unit's Diseases of Public Health Significance Guide.
  - 6.1.8. Encourage hand hygiene practices in all departments. Provide waterless solutions (hand sanitizers) where appropriate.

- 6.1.9. Clean and disinfect surfaces that are frequently touched, i.e. desk, keyboard, phone etc.
- 6.1.10. Clean and disinfect equipment and material on a regular basis.
- 6.1.11. Where applicable, provide instruction for proper cleaning and disinfecting requirements including frequency and assigning responsibility.
- 6.1.12. Comply with sick leave policies and procedures.
- 6.1.13. Provide First Aid and CPR training for a core group of employees.
- 6.1.14. Provide First Aid equipment and supplies as appropriate.

## 7. **RESPONSIBILITIES**

7.1. **Council** has the authority and responsibility to:

- 7.1.1. Adopt the *Infectious Disease Prevention Policy*.

7.2. All **Directors and Managers** has the authority and responsibility to:

- 7.2.1. Ensure that the *Infectious Disease Prevention Policy* and any related procedures are reviewed with staff at orientation and every three (3) years thereafter or sooner if amendments are made.

7.3. **Human Resources (HR)** has the authority and responsibility to:

- 7.3.1. Report to the Windsor Essex-County Health Unit any diseases of public health significance as outlined in the Windsor-Essex County Health Unit's Diseases of Public Health Significance Guide.
- 7.3.2. Maintain documentation regarding infection prevention and control training.
- 7.3.3. Keep statistics on exposures to assist in planning prevention strategies.
- 7.3.4. Involve the Joint Health & Safety Committee in the development of, or improvements to, existing safe work policies and procedures, as needed.

7.4. **All Supervisors** have the authority and responsibility to:

- 7.4.1. Identify the hazard(s) or sources of infection that are, or may be, in the workplace.
- 7.4.2. Identify whether jobs present risk of exposure to infectious diseases and the type/nature of the exposure (inhalation, skin contact).
- 7.4.3. Ensure procedures are in writing, and are regularly reviewed to reflect current knowledge and practice.
- 7.4.4. Ensure that all employees are informed of and familiar with:
  - 7.4.4.1. The potential hazard of infectious disease exposure in their workplace;
  - 7.4.4.2. The measures to be taken to protect against the hazard (routine practices, additional precautions);
  - 7.4.4.3. The post-exposure protocol and the process for reporting infectious disease exposures;
  - 7.4.4.4. Hand hygiene requirements.
- 7.4.5. Provide personal protective equipment that offers the appropriate degree of protection and instruct on its use and disposal.



- 7.4.6. Report to HR any discovery of sharps whether or not an injury has occurred.
- 7.4.7. Report to HR any diseases of public health significance as referenced in the Windsor-Essex County Health Unit's Diseases of Public Health Significance Guide.

7.5. **The Joint Health & Safety Committee will:**

- 7.5.1. Review incident reports to assess trends in infectious disease exposures.
- 7.5.2. Review statistics on exposures to assist in planning and prevention strategies
- 7.5.3. Make recommendations for the development of, or improvements to, existing safe work procedures, as needed.

7.6. **Staff have the authority and responsibility to:**

- 7.6.1. Attend required training and education sessions to become familiar with infection prevention and control practices relevant to the work setting.
- 7.6.2. Follow safe working procedures appropriate to the nature of work performed.
- 7.6.3. Use the appropriate personal protective equipment for the situation.
- 7.6.4. Know and follow the appropriate post-exposure protocol and reporting procedures to be used in the event of an exposure.
- 7.6.5. Report immediately to the Supervisor or Manager any incident involving the discovery of sharps whether or not an injury has occurred, and take steps to prevent a reoccurrence.

7.7. **REFERENCES AND RELATED DOCUMENTS**

- 7.7.1. *Occupational Health and Safety Act (R.S.O. 1990, c. 0.1)*
- 7.7.2. Public Health Ontario: Infection and Prevention Control
- 7.7.3. Ministry of Labour Health and Safety
- 7.7.4. Windsor-Essex County Health Unit, Diseases of Public Health Significance Guide
- 7.7.5. *Health Protection and Promotion Act, R.S.O. 1990, c. H.7*



# THE CORPORATION OF THE TOWN OF AMHERSTBURG

## OFFICE OF CORPORATE SERVICES

**MISSION STATEMENT:** Committed to delivering cost-effective and efficient services for the residents of the Town of Amherstburg with a view to improve and enhance their quality of life.

Author's Name: Michelle Rose	Report Date: March 15, 2020
Author's Phone: 519 736-0012 ext. 2240	Date to Council: March 16, 2020
Author's E-mail: <a href="mailto:mrose@amherstburg.ca">mrose@amherstburg.ca</a>	Resolution #:

**To: Mayor and Members of Town Council**

**Subject: Work at Home in the Event of an Emergency Policy**

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### 1. **RECOMMENDATION:**

It is recommended that:

1. The Work from Home in the Event of an Emergency Policy **BE ADOPTED** as presented.

### 2. **BACKGROUND:**

The Town does not currently have a policy to address employees working at home in the event of an emergency. The recommended Work from Home in the Event of an Emergency Policy (Policy) has been developed to minimize serious illness and societal disruption in the event of an emergency and in accordance with the *Occupational Health and Safety Act* guidelines, the *Ontario Human Rights Code* and the legislative requirements of the *Workplace Safety and Insurance Board Act* (WSIB).

### 3. **DISCUSSION:**

The recommended Policy outlines general conditions regarding work at home assignments, the provision of resources by the Corporation, and accountability measures to continue effective operations during emergencies.

### 4. **RISK ANALYSIS:**

Adoption of the recommended Policy will mitigate risk of exposure to and spread of infectious disease related to Town operations in the event of an emergency.

**5. FINANCIAL MATTERS:**

The Town's Budget includes allowances for provision of equipment and supplies for operations, including supplies that would be provided to employees who are assigned to work at home in the event of an emergency. Equipment would be provided from existing resources where possible; however, a budgetary variance may occur where additional equipment or related support services is required to safely and effectively accommodate work at home arrangements under the Policy. While no financial impact in relation to the recommendation of this report is currently identified, Administration will monitor financial impact under The Town's financial management and reporting processes, particularly in light of the current pandemic concerns for COVID-19.

**6. CONSULTATIONS:**

The Senior Management Team was consulted on the recommended Policy.

**7. CONCLUSION:**

Adoption of the Work at Home in the Event of Emergency Policy is recommended.



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Michelle Rose  
**Manager, Human Resources**

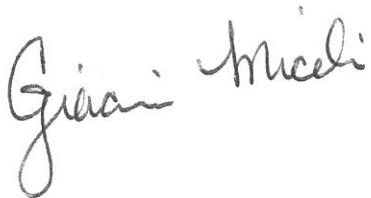
## Report Approval Details

Document Title:	Work at Home in the Event of an Emergency Policy Report 16 March 2020.docx
Attachments:	- Work at Home in the Event of an Emergency Policy mr pp clh smt 16 March 2020.docx
Final Approval Date:	Mar 16, 2020

This report and all of its attachments were approved and signed as outlined below:



Cheryl Horrobin




John Miceli



Paula Parker

# POLICY

	Policy:	<b>Work at Home in the Event of an Emergency Policy</b>		
	Department:	Corporate Services		
	Division:	Human Resources Division	By-Law No.:	N/A
	Administered By:	Manager of Human Resources	Approval Date:	DRAFT
	Replaces:	N/A		
	Attachment(s):	<i>Working at Home General Safety Guidelines</i>		

## 1. POLICY STATEMENT

- 1.1. The Corporation of the Town of Amherstburg has a role to play in preparing for, responding to and recovering from an emergency situation, such as a pandemic. Employees who have the capability of working at home may be asked to work at home during a declared emergency or as requested by the Mayor of the Town of Amherstburg during a crisis situation.
- 1.2. This declaration is based on a situation or an impending situation that threatens public safety, public health, the environment, critical infrastructure, property, and/or economic stability and exceeds the scope of routine community activity. The Mayor may direct employees to work at home if it is felt an emergency situation is pending, prior to an official declaration is authorized.
- 1.3. The Mayor of the Corporation of the Town of Amherstburg, or the Premier of Ontario may declare a municipal emergency terminated at any time. Upon termination of a municipal emergency, the Mayor, designated alternate, or designate(s) will be responsible for notifying by whatever means available, all affected agencies and personnel.
  - 1.3.1. Prior to declaring a municipal emergency, the Mayor or his/her Designated Alternate may consult with the Medical Officer of Health, Chief Administrative Officer (CAO), Senior Management Team (SMT) or other stakeholders as deemed appropriate to determine whether or not an emergency exists and if so, this “state of emergency” will be communicated as a “Declared Emergency” in the form of a signed declaration made in writing. This signed declaration will be forwarded to the Premier of Ontario or the Solicitor General of Ontario (Provincial Emergency Operations Centre PEOC) or designated alternate in accordance with the Ontario Emergency Management and Civil Protection Act. The Mayor or designated alternate may officially declare an emergency to exist, and may designate any municipal area as an emergency area. If an emergency is declared, it may be done before, during or after activation of the Emergency Response Plan.
- 1.4. Clear direction will be given to Town employees who have been directed to work at home during a declaration of an emergency or any other significant crisis as warranted by the Mayor.

## 2. **PURPOSE**

- 2.1. The purpose of this policy is to minimize serious illness and societal disruption in the event of an emergency and is temporary in nature. Effective, timely, regular and accessible communication to all Town employees, in conjunction with coordination of emergency response team efforts would continue in an effort to provide effective delivery of Town services designated as 'essential services' when a mayoral declared emergency situation arises.
- 2.2. This policy has been developed in accordance with the *Occupational Health and Safety Act* guidelines, the *Ontario Human Rights Code* and the legislative requirements of the *Workplace Safety and Insurance Board Act (WSIB)*.
  - 2.2.1. The *Ontario Occupational Health & Safety Act (OHSA)* does not apply to "persons working at home," and therefore does not apply, legally, under this policy.

## 3. **SCOPE**

- 3.1. This policy applies to all Town of Amherstburg employees who have been directed by their supervisor to work at home due to a declaration of a pandemic or other emergency situation.
- 3.2. The policy application may be limited based on availability of Town resources, including but not limited to human resources, equipment and supplies.
- 3.3. This policy shall be reviewed every five (5) years from the date it becomes effective, and/or sooner at the discretion of the CAO or designate.

## 4. **DEFINITIONS**

- 4.1. **Designated Employees** refers to employees who have been directed to work at home by their supervisor.

Common definitions, acronyms, and terms are available in the Glossary located on the Town's Policies webpage.

## 5. **INTERPRETATIONS**

- 5.1. Any reference in this policy to any statute or any section of a statute shall, unless expressly stated, be deemed to be reference to the statute as amended, restated or re-enacted from time to time. Any references to a by-law or Town policy shall be deemed to be a reference to the most recent passed policy or by-law and any replacements thereto.
- 5.2. References to the CAO and SMT may include designated individuals, as appropriate.

## 6. GENERAL CONDITIONS

### 6.1. **Work at Home Assignments**

- 6.1.1. Employees who are directed by the Corporation to work at home under this policy will:
  - 6.1.1.1. Be provided clear direction from their supervisor in relation to work assignments, duties, deadlines, etc. to be completed during the work at home period.
  - 6.1.1.2. Perform work in a suitable space and maintains confidentiality and security of municipal records and information.

### 6.2. **Provision of Resources**

- 6.2.1. Employees who are directed by the Corporation to work at home under this policy will be supplied with the necessary supplies and equipment, as determined by their supervisor, as soon it can be practicably obtained through the Information Technology.
- 6.2.2. Employees will ensure that all equipment and supplies provided by the Corporation to facilitate their work at home is to be returned to their supervisor immediately upon their return to work, once the employee is no longer required to work at home.

### 6.3. **Notice to Affected Areas**

- 6.3.1. Information related to who has been directed to work at home during an emergency situation will be communicated to Human Resources and Information Technology.

### 6.4. **Reporting**

- 6.4.1. Employees working at home will log their daily activity in an email to be sent to their supervisor at the end of each work day.

## 7. RESPONSIBILITIES

### 7.1. **Council** has the authority and responsibility to:

- 7.1.1. Support the *Work from Home in the Event of an Emergency Policy*.
- 7.1.2. Provide the necessary financial resources to carry out the intent of this policy.

### 7.2. **Supervisors** has the authority and responsibility to:

- 7.2.1. Monitor the work of an employee who is working at home, as they would with other employees
- 7.2.2. Address any performance issues, including productivity, as they would with any other employee
- 7.2.3. Be aware of their respective roles and responsibilities as outlined in both this policy and the Corporation of the Town of Amherstburg Pandemic Plan.

- 7.3. The **Manager of Human Resources** has the authority and responsibility to:
- 7.3.1. Ensure this Policy is reviewed annually or more frequently as may be required, such as in the event of changes to applicable legislation or issues identified as the result of emergency drills or other eventualities.
  - 7.3.2. Communicate this policy and related procedures, protocols and guidelines.
  - 7.3.3. Ensure regular communication amongst all affected persons is maintained to the extent possible given the nature of the emergency and circumstances, which may affect the ability to communicate effectively.
    - 7.3.3.1. The frequency and scheduling of said communications may be determined prior to an emergency being declared, or modified as may be identified or required before or during an emergency. Land lines (telephones), faxes, e-mails, hard copy documentation, cell phones, hand held portable 2 way radios, radio broadcasts or other means of communication as may be applicable in the circumstances should be considered. Employees are encouraged to contact 211 during an emergency situation for updated information and guidance.
  - 7.3.4. Adhere to the reporting requirements of the *Workplace Safety & Insurance Board Act* (WSIB) in the event of a work related accident sustained by a person who works at home as a result of the implementation of this policy.
- 7.4. The **Manager of Information Technology** has the authority and responsibility to:
- 7.4.1. Establish the rules for modem connections to ensure adequate security.
  - 7.4.2. Ensure equipment is capable of accessing pertinent files and information from a remote location.
  - 7.4.3. Issue and track the equipment used by employees while working at home.
- 7.5. **Employees working from home** have the responsibility to:
- 7.5.1. Be aware of their respective roles and responsibilities as outlined in both this policy and the Corporation of the Town of Amherstburg Pandemic Plan.
    - 7.5.1.1. Additional roles and responsibilities will be at the direction and discretion of Provincial and Federal agencies and authorities in the event of a Provincial or Federal Emergency Declaration.
  - 7.5.2. Work at home the regular hours normally performed while at the workplace and take breaks and lunch as normal.
  - 7.5.3. Log daily activity in an email and send it to their supervisor at the end of each work day.
  - 7.5.4. Follow, to the best of their ability, the tenets of related Health and Safety Guidelines as produced by agencies such as the Ontario Ministry of Labour and associated Safe Work Agencies.
    - 7.5.4.1. Compliance with these guidelines during such a crisis as a pandemic, as they apply to persons working at home, is voluntary and self-regulating from a purely legislative perspective. Persons working at home on behalf of the Town of Amherstburg fall outside the purview of the Ontario Ministry of Labour (MOL) from an enforcement perspective.



## **8. REFERENCES AND RELATED DOCUMENTS**

- 8.1. Occupational Health and Safety Guidelines as may be produced by the *Ontario Ministry of Labour*.
- 8.2. *Ontario Workplace Safety and Insurance Act*.
- 8.3. *Ontario Employment Standards Act*.
- 8.4. *Ontario Human Rights Act*.
- 8.5. *The Municipal Freedom of Information and Protection of Privacy Act*.
- 8.6. Collective Agreements negotiated between the Town of Amherstburg and any of its local unions or associations.
- 8.7. Municipal Pandemic Plan Policy and applicable Emergency Preparedness Policies.
- 8.8. Any additional Emergency Response or similar Guidelines as may be made available at the time of, or produced during an emergency event, such as a pandemic.
- 8.9. *Working at Home General Safety Guidelines*.
- 8.10. *Code of Conduct for Employees/Staff*



## THE CORPORATION OF THE TOWN OF AMHERSTBURG

### OFFICE OF THE CAO

*MISSION STATEMENT: Committed to delivering cost-effective and efficient services for the residents of the Town of Amherstburg with a view to improve and enhance their quality of life.*

Author's Name: B. Montone	Report Date: March 16, 2020
Author's Phone: 519 736-6500 ext. 2241	Date to Council: March 16, 2020
Author's E-mail: <a href="mailto:bmontone@amherstburg.ca">bmontone@amherstburg.ca</a>	Resolution #:

To: Mayor and Members of Town Council

Subject: Amherstburg Emergency response Plan – 2020 Update

---

#### 1. RECOMMENDATION:

It is recommended that:

1. The revised Emergency Response Plan attached dated March 16, 2020 **BE APPROVED**, as presented; and,
2. **By-law 2020-026** being a by-law to adopt an Emergency Response Plan governing the provisions of necessary services during such emergencies be taken as having been read three times and finally passed and the Mayor and Clerk **BE AUTHORIZED** to sign same.

#### 2. BACKGROUND:

The Town of Amherstburg Emergency Response Plan (ERP) was last revised in September 2019.

To ensure the Town continues to meet the requirements of the Emergency Management and Civil Protection Act, the CEMC is required to report Council's approval of revisions to the Office of the Fire Marshal & Emergency Management Ontario through the Annual Statement of Compliance and provide the Province with an updated copy of the plan.

#### 3. DISCUSSION:

To ensure compliance with the requirements of the Emergency Management and Civil Protection Act, the Community Emergency Management Program Committee chaired

by the Town Clerk/Risk Manager, conducted a review of the Emergency Response Plan and Program. The CEMC has also collected updated information from all Community Control group members, consistent with legislative requirements. Further to these, the administrative structure of the Town continues to adapt. The Senior Management Team then undertook a review of the recommended changes to the ERP and its Annexes. Consequently, a number of changes, as well as definitions and inferences are required throughout the plan to reflect and incorporate our new capabilities.

The Plan has twenty-six (26) annexed documents including subordinate plans, contact lists, etc. Several of these have also been updated by the responsible organizations, departments and partners (within Appendix A - list of Annexes). Specifically two additional Annexes have been developed in the past year, Annex Y Amherstburg Flood Response Plan and Annex Z Amherstburg Pandemic Plan.

It should also be noted that on May 8, 2017, Council adopted By-law 2017-40 governing the provisions of necessary services during a **nuclear** emergency. The Town's nuclear plan is also annexed to (Annex N) and forms part of the overall Emergency Response Plan; Annex A - List of Annexes has been updated to include that reference.

#### **4. RISK ANALYSIS:**

**Resource Risks:** It is believed that there are sufficient personnel resources available to address the requirements of the Emergency Response Plan for the short term, during unplanned emergencies in or affecting the Town. This is considered unlikely with medium impact.

**Timing Risks:** It is believed that a reasonable regular annual schedule of updates and training to maintain the ERP currency is in place. This is considered possible with low impact.

**Community Impact Risks:** A review of emergency plan implementation events and annual exercises over the past three (3) years was conducted. This review revealed that, "Although the updated ERP will provide improved emergency management to assist in resiliency and to prepare for, prevent, respond to, to mitigate and recover from the risks to our community to some degree, it does not totally eliminate them." This is considered likely but with medium impact.

With this updated Emergency Response Plan once the Emergency Operations Centre is updated/modified/tested and considered operational, the potential to improve our functionality during major emergencies will be significantly improved. Mitigation of emergencies and recovery plans not implemented effectively can result in additional damage, loss of life and increased financial impacts to the Corporation, the citizens and businesses who contribute to our community and who may be affected by emergencies that will occur. This is considered unlikely with medium impact.

There is always potential for criticism when implementing change. In the alternative, to not proceed creates the potential criticism that the Town is not addressing the necessary issues. This is considered possible with low impact.

**5. FINANCIAL MATTERS:**

There are no financial impacts or budgetary considerations with the update of the ERP or annexes. Contemplated updates to the Emergency Operations Centre to ensure it is functional and operational may be put forward for council's consideration in future budget deliberations.

Costs associated with the implementation of the ERP in relation to an emergency will be monitored and reported under the Town's financial management and reporting processes.

**6. CONSULTATIONS:**

Senior Management Team  
Chair, Community Emergency Management Program Committee  
Partners and Agencies identified in the plan

**7. CONCLUSION:**

The updated Emergency Response Plan and By-law 2020-026 are recommended for approval to better serve the citizens of Amherstburg during an emergency and will fulfill the requirements under the Emergency Management and Civil Protection Act.



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Bruce Montone  
**Fire Chief/Community Emergency Management Coordinator (CEMC)**

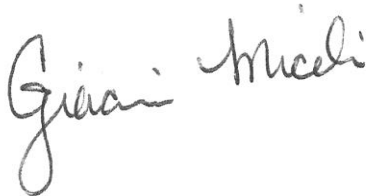
## Report Approval Details

Document Title:	Amherstburg Emergency Response Plan - 2020 Update.docx
Attachments:	- 2020 Emergency Response Plan.pdf - List of Annexes.docx
Final Approval Date:	Mar 16, 2020

This report and all of its attachments were approved and signed as outlined below:



Cheryl Horrobin



John Miceli



Paula Parker



**By-law 2020-026 as  
amended**

**Town of Amherstburg  
EMERGENCY RESPONSE PLAN**

**March 16, 2020**

**(Approved by Council March 16, 2020)**

# Town of Amherstburg EMERGENCY RESPONSE PLAN

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- Telecommunications Coordinator or Alternate
- 10. Director of Planning, Development and Legislative Services or Alternate
- 11. Municipal Clerk/Emergency Information Officer or Alternate
- 12. Electrical/Water Utility Representatives (Essex Power/Hydro One) or Alternates
- 13. Director of Corporate Services or Alternate
- 14. Community Emergency Management Coordinator (CEMC) or Alternate

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- 1. Executive Assistant to the CAO/Mayor
- 2. Manager of Facilities
- 3. Manager of Building Services & CBO or Alternate
- 4. Treasurer or Alternate
- 5. Manager of Human Resources or Alternate
- 6. Citizen Inquiry Supervisor 211 or Alternate
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# TOWN OF AMHERSTBURG EMERGENCY RESPONSE PLAN

## PART A: INTRODUCTION

**Emergencies are defined as a situation, or an impending situation, that constitutes a danger of major proportions that could result in serious harm to persons or substantial damage to property and that is caused by the forces of nature, a disease or other health risk, an accident or an act whether intentional or otherwise.** They affect public safety; meaning the health, welfare and property, as well as the environment and economic health of the Town of Amherstburg.

The population of the Town of Amherstburg is approx. 22,000 residents.

In order to protect residents, businesses and visitors, the Town of Amherstburg requires a coordinated emergency response by a number of agencies under the direction of the Community Control Group. These are distinct arrangement and procedures which may vary from the normal, day-to-day operations carried out by emergency services.

Every official, municipal department and agency must be prepared to carry out assigned responsibilities in an emergency. The response plan has been prepared to provide key officials, agencies and departments of the Town of Amherstburg important emergency response information related to:

- Arrangements, services and equipment; and,
- Roles and responsibilities during an emergency.

In addition, it is important that residents, businesses and interested visitors be aware of its provisions. Copies of the Town of Amherstburg Emergency Response Plan may be viewed at:

- Town Hall;
- The Essex County Library;
- The Town of Amherstburg Website

For more information, please contact:

Community Emergency Management Coordinator (CEMC)  
Fire Chief Bruce Montone  
Town of Amherstburg  
(519) 736-6500

## **PART B: AIM**

The aim of this plan is to make provision for the extraordinary arrangements and measures that may have to be taken to protect the health, safety, welfare, environment and economic health of the residents, businesses and visitors of the Town of Amherstburg when faced with an emergency.

It enables a centralized controlled and coordinated response to emergencies in or impacting the Town of Amherstburg, and meets the legislated requirements of the *Emergency Management and Civil Protection Act*. R.S.O.2000.

For further details, please contact the CEMC.

## **PART C: AUTHORITY**

The *Emergency Management and Civil Protection Act* R.S.O. 2000, CHAPTER E.9 is the legal authority for this emergency response plan in Ontario.

The *Emergency Management and Civil Protection Act* states that:

*“Every municipality shall formulate an emergency plan governing the provision of necessary services during an emergency and the procedures under and the manner in which employees of the municipality and other persons will respond to the emergency and the council of the municipality shall by by-law adopt the emergency plan.” [Section 3 (1)]*

*“The head of council of a municipality may declare that an emergency exists in the municipality or in any part thereof and may take such action and make such orders as he or she considers necessary and are not contrary to law to implement the emergency plan of the municipality and to protect property and the health, safety and welfare of the inhabitants of the emergency area.” [Section 4 (1)]*

As enabled by the *Emergency Management and Civil Protection Act*, this emergency response plan and its' elements have been:

- Issued under the authority of Town of Amherstburg *By-law #2020-026*, as amended; and
- Filed with the Office of the Fire Marshal & Emergency Management (OFMEM), Ministry of Community Safety and Correctional Services, Ontario.

## **a) Definition of an Emergency**

The *Emergency Management and Civil Protection Act* define an emergency as:

***“A situation or an impending situation that constitutes a danger of major proportions that could result in serious harm to persons or substantial damage to property and that is caused by the forces of nature, a disease or other health risk, an accident or an act whether intentional or otherwise.”***

The Emergency Operations Centre (EOC) can be activated for any emergency for the purposes of managing an emergency, or for maintaining services to the community and/or supporting the emergency site, a “Declaration” is not mandatory

## **b) Action Prior to Declaration**

When an emergency exists but has not yet been declared to exist, employees of the Town, its Agencies, Boards and Commissions may take such action(s) under this emergency response plan as may be required to protect property and the health, safety and welfare of the Town of Amherstburg.

## **PART D: EMERGENCY NOTIFICATION PROCEDURES**

The executive authority for the management and mitigation of a potential or declared emergency lies with the Community Control Group (CCG) as defined in this Emergency Response Plan and lead by the Mayor or designate.

Upon receipt of a warning of a real or potential emergency, the responding department will immediately contact the City of Windsor Fire Dispatch Centre, to request that the notification system be activated.

Upon receipt of the warning, the City of Windsor Fire Dispatch Centre will notify the Fire Chief/CEMC, or Deputy Fire Chief/Alternate CEMC.

The above personnel will make the determination to consult with the Chief Administrative Officer (CAO), and to activate the system. The Fire Chief/CEMC or designate will notify City of Windsor Fire Dispatch to start the notification procedure.

Upon being notified, it is the responsibility of all CCG officials to implement their own internal notification procedures to notify their required support staff and volunteer organizations. Where a threat of an impending emergency exists, the CCG will be notified and placed on standby.

**Note\*\*\* The Emergency Telecommunications Coordinator will be notified anytime the CCG is notified to ensure the Emergency Corporate Radio**

**System (CRS) Information Technology and telecommunications plan is implemented.\*\*\***

Town of Amherstburg Subordinate Plans annexed to this plan may be implemented anytime in whole or in part as required.

Contacts of CCG members and Alternates are contained within **Annex “A”**

**a) Requests for Assistance**

Assistance may be requested from the County of Essex at any time by contacting the County Warden through the Essex County Community Emergency Management Coordinator, or neighboring Municipality, and contacting the Mayor of the said Municipality. The request shall not be deemed to be a request that the County or Municipality assume authority and control of the emergency.

Assistance may also be requested from the Province of Ontario at any time without any loss of control or authority. Requests for provincial assistance should be made through OFMEM through the Provincial Emergency Operations Centre (PEOC).

The Emergency notification contact list, including contact numbers for requesting assistance, is attached as **Annex A**.

**b) A Declared Community Emergency**

The Mayor or Acting Mayor of the Town of Amherstburg as the Head of Council is responsible for declaring an emergency. This decision is usually made in consultation with other members of the CCG & guided by information and considerations contained in **Annex F**.

Upon declaring an emergency, the Mayor will notify:

- OFMEM, Ministry of Community Safety and Correctional Services, Ontario;
- Town Council;
- County Warden, as appropriate;
- Public;
- Neighboring community officials, as required (both Canadian and US);
- Local Member of the Provincial Parliament (MPP);
- Local Member of Parliament (MP).

A community emergency may be terminated at any time by:

- Mayor or Acting Mayor; or
- Town Council; or
- Premier of Ontario.

When terminating an emergency, the Mayor will notify:

- OFMEM , Ministry of Community Safety and Correctional Services Ontario;
- Town Council;
- County Warden, as appropriate;
- Public;
- Neighboring community officials, as required (both Canadian and US);
- Local Member of the Provincial Parliament (MPP);
- Local Member of Parliament (MP).

## **PART E: COMMUNITY CONTROL GROUP**

### ***a) Emergency Operations Centre (EOC)***

The CCG will report to the Municipal Emergency Operations Centre located at 3400 Middle Side Road (County Rd. 10). In the event this Operation Centre cannot be used, then the alternate location will be the Lasalle Municipal Building, 5950 Malden Road, Lasalle, Ontario. In the event of an incident requiring a more distant out-of-Town alternate EOC this will be the County of Essex Civic Centre, 360 Fairview Road, Essex, Ontario.

### ***b) Community Control Group (CCG)***

The EOC will be directed and controlled by the Community Control Group (CCG) - a group of officials who are responsible for coordinating the provision of the essential services necessary to minimize the effects of an emergency on the community.

The CCG consists of the following officials:

- Mayor or Acting Mayor
- CAO or Alternate
- Community Emergency Management Coordinator (CEMC) or Alternate
- Police Chief or Alternate
- Fire Chief or Alternate
- Director of Engineering & Public Works or Alternate
- Director of Planning, Development and Legislative Services or Alternate
- Director of Corporate Services or Alternate
- Municipal Clerk/Emergency Information Officer or Alternate



- Manager of Information Technology/Corporate Telecommunications Coordinator or Alternate
- Medical Officer of Health or Alternate
- Social Services Manager Housing Support Services or Alternate
- Emergency Medical Services (EMS) Representative or Alternate
- Electrical/Water Utility Representatives (Essex Power/Hydro One) or Alternates

**Additional personnel called or added to the CCG, at any time, may include:**

- The Emergency Telecommunications Coordinator
- Tourism Coordinator
- CEMC Administrative Assistant
- Town of Amherstburg Departments & units required
- OFMEM Ontario Representative;
- Ontario Provincial Police Representative;
- Liaison staff from provincial ministries;
- Any other officials, experts or representatives from the public or private sector as deemed necessary by the CCG.

The CCG may function with only a limited number of persons depending upon the emergency. While the CCG may not require the presence of all the people listed as members of the control group, all members of the CCG must be notified of the EOC activation.

**c) *Operating Cycle***

Members of the CCG will gather at regular intervals during the emergency to inform each other of actions taken and problems encountered. The Community Emergency Management Coordinator (CEMC) will establish the frequency of meetings and agenda items. Meetings will be kept as brief as possible and may be by electronic conferencing when appropriate and available thus allowing members to carry out their individual responsibilities. The CEMC Administrative Assistant will maintain a WebEOC status board and maps which will be prominently displayed and kept up to date at the EOC and within the WebEOC Management tool.

**d) *Community Control Group Responsibilities***

The members of the Community Control Group (CCG) are likely to be responsible for the following actions or decisions:

- Calling out and mobilizing their service, agency, personnel and equipment;

- Ensuring their alternates and staff are properly trained for involvement;
- Coordinating and directing their service and provide any actions necessary for the mitigation of the effects of the emergency, provided they are not contrary to law;
- Determining if the location and composition of the CCG are appropriate;
- Advising the Mayor as to whether the declaration of an emergency is recommended;
- Advising the Mayor on the need to designate all or part of the Town as an emergency area;
- Ensure an Incident Commander is appointed;
- Provide support to the Emergency site(s) by offering equipment, staff and resources, as required;
- Ordering, coordinating and/or overseeing the evacuation or sheltering of inhabitants considered to be in danger;
- Discontinuing utilities or services provided by public or private enterprise, i.e. hydro, water, gas, closing down a shopping plaza/mall;
- Arranging for services and equipment from local agencies not under community control i.e. private contractors, industry, volunteer agencies, service clubs;
- Notifying, requesting assistance from and/or liaison with various levels of government and any public or private agencies not under community control, as considered necessary;
- Determining if additional volunteers are required and if appeals for volunteers are warranted;
- Determining if additional transport is required for evacuation or transport of persons and/or supplies;
- Ensuring that pertinent information regarding the emergency is promptly forwarded to the Emergency Information Officer and 211 manager, for dissemination to the media and public;
- Determining the need to establish advisory groups and/or sub-committees/working groups for any aspect of the emergency including recovery;
- Authorizing expenditure of money required for dealing with the emergency;
- Notifying the service, agency or group under their direction, of the termination of the emergency;
- Maintaining a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participating in the debriefing following the emergency.
- Consider applications for ODRAP and taking actions as required.

**e) *Relationship between CCG and Emergency Site Incident Commander (IC):***

- Depending on the nature of the emergency, and once the IC has been assigned, the CCG relationship with the IC is to offer support with equipment, staff and other resources as required, and to approve the incident action plan.
- The CCG will also ensure that the rest of the community maintains municipal services.

**f) *Relationship between IC, and command and control structures of emergency responders***

- The senior representative for each emergency responder (police, fire, EMS, public works) at the site will consult with the IC, so as to offer a coordinated or “Unified and effective response”. Regular briefings will be held at the site and chaired by the IC, so as to establish the manner and process by which response to the emergency will be provided.
- The IC will communicate the Incident Action plan to the CCG
- In Accordance with IMS protocols and processes, maintain a log (s) of decisions and actions utilizing WebEoc and appropriate forms

**PART F: EMERGENCY RESPONSE SYSTEM**

***The individual responsibilities of the Community Control Group:***

**1. Mayor or Acting Mayor**

The Mayor or Acting Mayor is responsible for:

- Provide overall leadership for the CCG;
- Declare an emergency within the designated area;
- Declare that the emergency has terminated (Note: Council may also terminate the emergency);
- Notify the OFMEM Ontario, Ministry of Community Safety and Correctional Services of the declaration of the emergency, and termination of the emergency;
- Ensure the members of council are advised of the declaration and termination of an emergency, and are kept informed of the emergency situation.
- Notify the local Member of the Provincial Parliament and Local Member of Parliament.

## 2. Chief Administrative Officer or Alternate

The Chief Administrative Officer for the Town of Amherstburg is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through City of Windsor Fire Dispatch Centre and ensuring all members of the CCG are notified;
- Chair the CCG management cycles;
- Advise the Mayor on policies and procedures, as appropriate;
- Approve, in conjunction with the Mayor, major announcements and media releases prepared by the Emergency Information Officer and 211 briefing notes made in consultation with the CCG;
- Coordinate in conjunction with the Social Services Representative for the use of Town Recreational Centres/other buildings for Reception centres/ Evacuations and visitors.
- Ensure a secure, voice and data wireless or fibre optic communication link is established for the CCG by Manager of Information Technology.
- Call out additional Town staff to provide assistance, as required.
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

## 3. Community Emergency Management Coordinator or Alternate

The Community Emergency Management Coordinator (CEMC) is responsible for:

- Consultation with the CAO regarding the need to activate the EOC and Notify the CCG
- Activate the emergency notification system through the City of Windsor Fire Dispatch Centre Dispatch Centre ;
- Activate and arrange the Municipal Emergency Operations Centre;
- Ensure suitable back-up facilities are available & designated should the primary EOC not be available or suitable to be activated.
- Ensure that security is in place for the EOC and registration of CCG members;
- Provide all members of the CCG with the necessary plans, resources, supplies, maps, radios and equipment;
- Provide advice and clarifications about the implementation details of the Emergency Response Plan;
- Supervise the Emergency Telecommunications Coordinator;
- Provide liaison with community support agencies

- Ensure that the operating cycle is met by the CCG and related documentation is maintained and kept for future reference;
- Address any action items that may result from the activation of the Emergency Response Plan and keeping CCG informed of implementation needs;
- Maintain the records and logs for the purpose of debriefings and post-emergency reporting that will be prepared.
- Provide the CCG with the appropriate clerical staff from all Town of Amherstburg Departments.

#### 4. Police Chief or Alternate

The Police Chief is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through City of Windsor Fire Dispatch Centre and ensuring all members of the CCG are notified;
- Ensure the protection of life and property and the provision of law and order;
- Notifying necessary emergency and community services, as required;
- Establish a site command post with redundant and secure, voice and data wireless or fibre optic communications to the EOC;
- Depend on the nature of a police emergency, assign an incident commander and site command post and inform the CCG;
- Establish an ongoing redundant and secure, voice and data wireless communications link with the senior police official at the scene of the emergency;
- Establish the inner perimeter within the emergency area;
- Establish the outer perimeter in the vicinity of the emergency to facilitate the movement of emergency vehicles and restrict access to all but essential emergency personnel;
- Provide traffic control staff to facilitate the movement of emergency vehicles;
- Alert persons endangered by the emergency and coordinating evacuation procedures;
- Open evacuation centres in collaboration with the Social Services Representative;
- Provide liaison with the Social Services Representative regarding the establishment and operation of evacuation and reception centres;
- Provide police service in EOC, evacuation centres, morgues, and other facilities, as required;
- Notify the coroner of fatalities;
- Provide liaison with other community, provincial and federal police agencies, as required;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management**

**Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;

- Participate in the debriefing following the emergency.

## 5. Fire Chief or Alternate

The Fire Chief is responsible for:

- Activate the emergency notification system, in consultation with the CAO or other CCG member through the Dispatch Centre City of Windsor Fire Dispatch Centre ;
- Provide the CCG with information and advice on firefighting, rescues and hazardous materials or other public safety matters;
- Establish a site command post with redundant and secure, voice and data wireless communications to the EOC;
- Depending on the nature of the emergency, assigning the Incident Commander and a command post and informing the CCG;
- Establish an ongoing communications link with the senior fire official at the scene of the emergency;
- Inform the Mutual Aid Fire Coordinator and/or initiating mutual aid arrangements for the provision of additional firefighters and equipment, if needed;
- Determine if additional or special equipment is needed and recommending possible sources of supply, e.g., breathing apparatus, protective clothing;
- Provide assistance to other community departments and agencies and being prepared to take charge of or contribute to non-firefighting operations if necessary, e.g., rescue, first aid, casualty collection, evacuation;
- Provide an Emergency Site Manager, if required.
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

## 6. Director of Engineering & Public Works or Alternate

*(Areas of Responsibility: Environmental Protection, Roads & Fleet Services, Public Works Operations, Engineering)*

The Director of Engineering & Public Works is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief, through Windsor Fire Dispatch Centre and ensuring all members of the CCG are notified;

- Provide the CCG with information and advice on engineering and public works matters;
- Depending on the nature of the emergency, assigning the incident commander and informing the CCG;
- Establish an ongoing redundant and secure, voice wireless communications link with the senior public works official at the scene of the emergency;
- Provide liaison with the public works representative from the neighbouring community(s) to ensure a coordinated response;
- Provide traffic emergency routes and ensure signalization is maintained in consultation with Police, Fire, and EMS
- Coordinate the acquisition, distribution and scheduling of various modes of transport (i.e. public transit, school buses, trains, boats, trucks and airplanes) for the purpose of transporting persons and/or supplies, as required, by members of the CCG and the support and advisory staff;
- Procure staff to assist, as required;
- Ensure that records are maintained of drivers and operators involved.
- Provide provision of engineering assistance;
- Provide construction, maintenance and repair of roads;
- Provide maintenance of sanitary sewage
- Provide equipment for emergency pumping operations.
- Discontinue any public works service to any resident, as required, and restoring these services when appropriate;
- Ensure liaison with public utilities to disconnect any service representing a hazard and/or to arrange for the provision of alternate services or functions;
- Provide public works vehicles and equipment as required by any other emergency services;
- Ensure liaison with the conservation authority regarding flood control, conservation and environmental matters and being prepared to take preventative action.
- Coordinate with the Parks & Facilities Representative for the use of tools, machinery, or vehicles that may be required.
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.



## **7. Director of Planning, Development and Legislative Services or Alternate**

*(Areas of responsibility: Town Solicitor, Licensing and Enforcement, Building Services, Planning Services,)*

The Director of Planning, Development and Legislative Services is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the City of Windsor Fire Dispatch Centre.
- Provide liaison, communication and support between the CEMC, CAO, Mayor and the Managers of services reporting to him/her.
- Provide legal counsel as required.
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participating in the debriefing following the emergency.

## **8. Director of Corporate Services or Alternate**

*(Areas of responsibility: Finance, Information Technology, and Human Resources)*

The Director of Corporate Services/Treasurer is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the City of Windsor Fire Dispatch Centre.
- Provide liaison, communication and support between the CEMC, CAO, Mayor and the Managers of services reporting to him/her.
- Provide information and advice on financial, technology and human resource matters as they relate to the emergency;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required.
- Participating in the debriefing following the emergency.



## **9. Emergency Information Officer (Municipal Clerk/Risk Manager) or Alternate**

The Emergency Information Officer (Municipal Clerk/Risk Manager) is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the City of Windsor Fire Dispatch Centre ;
- Ensure that the Town of Amherstburg Tourism Coordinator will act as the Emergency Information Officer's Spokesperson during an emergency. The Emergency Information Officer is responsible for the creation and dissemination of news and information to the public and the media under the supervision of the C.A.O. A detailed Emergency Information Plan is included in Part O.
- Ensure a media centre is established in a designated location.
- Conduct Media Briefings and liaise with other Communications coordinating groups and agencies including 211.
- Provide the CCG with considerations of risk management relative to the Corporation.
- Ensure that all Town human resource activities are coordinated through the Manager of Human Recourses;
- Upon direction by the Mayor, Town Clerk's/council services will ensure that all councillors are advised of the declaration and termination of declaration of the emergency;
- Upon direction by the Mayor, Town Clerk's/council services will arrange special meetings of Council, as required, and advising members of Council of the time, date, and location of the meetings;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency;

## **10. Manager of Information Technology/Corporate Telecommunications Coordinator or Alternate**

The Information Technology Manager is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the City of Windsor Fire Dispatch Centre
- Establish and maintaining redundant and secure, voice and data wireless communications links, using the Corporate Technology Infrastructure (CTI) within the EOC and all CCG members requiring such service;
- Fulfill the role of Corporate Telecommunications Coordinator or alternate, provide training and advice on any radio and other telecommunications matters;
- Participate in Developing and updating the Emergency CRS and

#### Telecommunications Plan

- Liaise with and provide direction to the Amateur Radio Emergency Radio (ARES) Telecommunications Coordinator;
- Assist the community control group by providing access to the corporate applications required for use during the emergency including but not limited to:
  - Email
  - Internet
  - GIS
  - Facility and equipment data
  - Projection capability for any required information.
- Liaison and cooperation with the Emergency Telecommunications Coordinator;
- Coordinate telephone and data communications that may be required;
- Assist with acquiring any mapping that may be used by the community control group;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participating in the debriefing following the emergency;

#### 11. Medical Officer of Health or Alternate

The Medical Officer of Health is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the Dispatch Centre City of Windsor Fire Dispatch Centre ;
- Act as a coordinating link for all emergency health services at the CCG;
- Provide liaison with the Ontario Ministry of Health and Long Term Care, Public Health Branch;
- Provide liaison with area hospital administrators if required;
- Depending on the nature of the emergency, assigning the Incident Commander and informing the CCG;
- Establish an ongoing redundant and secure, voice wireless communications link with the senior health official at the scene of the emergency;
- Provide liaison with the ambulance service representatives;
- Provide advice on any matters, which may adversely affect public health;
- Provide authoritative instructions on health and safety matters to the public through the Emergency Information Officer;
- Coordinate the response to disease related emergencies or anticipated emergencies such as epidemics, according to Ministry of Health and Long Term Care policies;
- Assist in the provision of coordination of care of bed-ridden citizens and invalids at home and in evacuation centers during an emergency;

- Provide liaison with voluntary and private agencies, as required, for augmenting and coordinating public health resources;
- Provide coordination of all efforts to prevent and control the spread of disease during an emergency;
- Notify the Water Division Representative regarding the need for potable water supplies and sanitation facilities;
- Provide liaison with Social Services Representative on areas of mutual concern regarding health services in evacuation centres.
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

## 12. Social Services Manager of Housing Support Services or Alternate

*(Areas of Responsibility: Social Development, Ontario Works, Housing & Children's Services, Health and Long Term Care Facilities)*

The Senior Social Services Representative is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the Dispatch Centre City of Windsor Fire Dispatch Centre
- Ensure the well-being of residents who have been displaced from their homes by arranging emergency lodging, clothing, feeding, registration and inquiries and personal services;
- Supervise the opening and operation of temporary and/or long-term Reception/Evacuation centres, and ensuring they are adequately staffed;
- Will liaise with other CCG members as necessary, to create a plan to assist with selection, preparation, establishment and operation of reception/evacuation centre(s), which can be opened on short notice;
- Establish an ongoing redundant and secure, voice wireless communications link with the official at the scene of the emergency;
- Liaise with the Medical Officer of Health on areas of mutual concern regarding operations in reception/evacuation centres;
- When a facility has been selected to serve as an evacuation center that has previously been designated as a shelter site, will ensure that one or more representative of that facility have been contacted and are prepared to meet Town/City of Windsor Community Development and Health Services Staff (CDHS), and Community partner staff at site. Those representatives will be available to provide assistance with respect to maintenance, use and operation of facility throughout duration of emergency.

- Liaison with Red Cross in making arrangements for meals for evacuees, CDHS staff/Community Partners at the reception/evacuation centre(s) as required
- Provide liaison with Homes for the Aged and Nursing Homes as required;
- Make arrangements for meals for the staff/volunteers at the evacuation centres as required
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

### 13. **Emergency Medical Services (EMS) Representative or Alternate**

The Emergency Medical Services Representative is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the Dispatch Centre City of Windsor Fire Dispatch Centre
- Provide emergency medical services at the emergency site(s);
- Depending on the nature of the emergency, assigning the Site Manager and informing the CCG;
- Establish an ongoing redundant and secure, voice wireless communications link with the senior EMS official at the scene of the emergency;
- Obtain EMS from other municipalities for support, if required;
- Provide triage at the site;
- Advise the CCG if other means of transportation is required for large scale response;
- Liaise with the Ministry of Health and Long Term Care Central Ambulance Communications Centre to ensure balanced emergency coverage is available at all times throughout the community;
- Provide liaison with the receiving hospitals;
- Provide liaison with the Medical Officer of Health, as required;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

### 14. (a) **Utility Representative – Electricity/ Water**

Essex Power/Hydro One Representative is responsible for:

- Activate the emergency notification system, in consultation with the Fire Chief/CEMC, through the City of Windsor Fire Dispatch Centre
- Monitor the status of power outages and customers without services
- Provide updates on power outages, as required;

- Provide liaison with the public works representative;
- Establish an ongoing redundant and secure, voice wireless communications link with the senior official at the scene of the emergency;
- May provide assistance with accessing generators for essential services, or other temporary power measures;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

**14. (b)** Essex Power/Manager of Environmental Services (Water Services) is responsible for:

- Provide maintenance of water systems;
- Provide liaison with the fire chief concerning emergency water supplies for firefighting purposes;
- Provide emergency potable water, supplies and sanitation facilities to the requirements of the Medical Officer of Health;
- Provide liaison with the public works representative;
- Discontinue any water services to any building, as required, and restoring the services when appropriate;
- Maintain a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;
- Participate in the debriefing following the emergency.

## ***B) Additional Support and Advisory Staff required to assist and fulfill alternate roles;***

The following staff may be required to provide support, logistics, relief and advice to the CCG:

### **1. Executive Assistant to the CAO**

The Executive Assistant to the CAO or Alternate will be responsible for:

- Coordination in assisting CAO
- Assist the CAO with liaison and coordination with the Emergency Information Coordinator and the Citizen Inquiry Supervisor.
- Upon direction of Mayor and CAO, provide advice and contact support staff to assist in duties consistent with decisions of the Community Control Group
- Perform Scribe duties including; Maintaining a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two**

**(2) weeks** of the termination of the emergency, as required.

## **2. Chief Building Official**

The Chief Building Official will be responsible for:

- Coordinating building inspection personnel to advise emergency services and the Community Control Group on the structural safety of buildings;
- Issuing any required building/demolition permits to property owners during or following the emergency;
- Providing any other technical expertise to the Community Control Group regarding construction of buildings as required;
- Providing any required staff and equipment for assisting emergency responders at the emergency site or anywhere else in the municipality

## **3. Treasurer or Alternate**

*(Areas of Responsibility: Finance, Purchasing, Asset Management)*

The Treasurer is responsible for:

- Providing oversight for the service areas reporting to him/her;
- Providing information and advice on financial, purchasing and asset management matters as they relate to the emergency;
- Provide liaison, if necessary, with the Treasurers/Directors of Finance of neighboring communities;
- Ensure a process and policy is implemented for Emergency Procurement;
- Ensure that records of expenses are maintained for future claim purposes;
- Ensuring the prompt payment and settlement of all the legitimate invoices and claims incurred during an emergency;
- Maintaining a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;

#### 4. **Manager of Human Resources or Alternate**

The Manager of Human Resources Technology or Alternate is responsible for:

- Coordinating and processing requests for human resources;
- Coordinating offers of, and appeals for, volunteers with the support of the CCG;
- Selecting the most appropriate site(s) for the registration of human resources;
- Ensuring records of human resources and administrative detail, that may involve financial liability, are completed;
- Ensuring that a Volunteer Registration Form is completed, when volunteers are involved and a copy of the form is retained for Town records;
- Ensuring identification cards are issued to volunteers and temporary employees, where practical;
- Arranging for transportation of human resources to and from site(s);
- Obtaining assistance, if necessary, from Human Resources Development Canada, as well as other government departments, public and private agencies and volunteer groups.
- Maintaining a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;

#### 5. **211 Manager or Alternate**

The 211 Manager is responsible for:

- The dissemination of information to the public under the supervision of the C.A.O and in consultation with the emergency information officer;
- Ensuring timely and accurate information is available to the public in the interest of public safety;
- Will be notified to provide this support function at the CCG at the onset of the emergency.
- Adhere to the Emergency Information Plan included in Part O

#### 6. **GIS Coordinator or Alternate**

- Ensuring Geomatics services are available in the EOC for the CCG
- Maintaining a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required;



## **7. Manager of Roads and Fleet**

The Manager of Roads and Fleet is responsible for:

- Providing the CCG with information and advice on public works matters;
- Establishing an ongoing redundant and secure, voice wireless communications link with the senior public works official at the scene of the emergency;
- Provide liaison with the public works representative from the neighbouring community(s) to ensure a coordinated response;
- Provide traffic emergency routes and signalization is maintained in consultation with Police, Fire, and EMS
- Provide construction, maintenance and repair of Town roads;
- ;
- Discontinuing any public works service to any resident, as required, and restoring these services when appropriate;
- Ensuring liaison with the conservation authority regarding flood control, conservation and environmental matters and being prepared to take preventative action.
- Providing public works vehicles and equipment as required by any other emergency services;
- Coordinating the acquisition, distribution and scheduling of various modes of transport (i.e. public transit, school buses, trains, boats, trucks and airplanes) for the purpose of transporting persons and/or supplies, as required, by members of the CCG and the support and advisory staff

## **8. Manager of Parks and Naturalized Areas**

- Ensuring liaison with public utilities to disconnect any service representing a hazard and/or to arrange for the provision of alternate services or functions;
- Coordinate with the Facilities Representative for the use of tools, machinery, or vehicles that may be required.

## **9. Manager of Environmental Services**

- Providing the CCG with information and advice on Environmental Services matters;
- Establishing an ongoing redundant and secure, voice wireless communications link with the Director of Engineering and Public Works and officials at the scene of the emergency;
- Provide liaison with the Utilities representative (Essex power, OCWA etc) and from the neighboring community(s) to ensure a coordinated response;
- Provide maintenance of sanitary sewage;
- Providing equipment for emergency pumping operations.
- Ensuring liaison with the conservation authority regarding flood control,



conservation and environmental matters and being prepared to take preventative action.

- Coordinate with Medical Officer of Health regarding Drinking Water issues in accordance with the Drinking Water Emergencies Plan Annex W;
- Providing equipment for emergency Potable Water operations.

**10. Manager of Municipal Facilities**

- Coordinate with the recreation and social services Representatives to facilitate reception/evacuation centres.
- Provide advice to CCG and CEMC on suitable facilities and uses required by the management of the emergency

**11. Essex County Community Emergency Management Coordinator or Alternate**

The Essex County Community Emergency Management Coordinator will assist the CCG with the coordination of any County resources that may be required and to keep neighboring communities informed of essential information that may be relevant for their own preparedness and safety.

**12. City of Detroit Homeland Security Director or Alternate**

The Homeland Security Director will assist the CCG with the coordination of any Detroit/Michigan resources that may be required and to keep the U.S. communities informed of essential information that may be relevant for their own preparedness and safety.

**13. Greater Essex County District School Board, Windsor Essex Catholic District School Board,**

The school boards, local community centres, and other facilities that have been identified are responsible for:

- Providing any school (as appropriate and available) for use as an evacuation or reception centre and a representative(s) to co-ordinate the maintenance, use and operation of the facilities being utilized as evacuation or reception centres;
- Provide liaison with the municipality as to protective actions to the schools (i.e., implementing school stay in place procedure and implementing the school evacuation procedure);

**14. Hospital Administrators throughout the County and City of Windsor**

The Hospital Administrators are responsible for:

- Implementing the hospital emergency plan;
- Ensuring that all hospitals provide adequate site security;

- Provide liaison with the Medical Officer of Health and local ambulance representatives with respect to hospital and medical matters, as required;
- Evaluating requests for the provision of medical site teams/medical triage teams;
- Provide liaison with the Ministry of Health, Long Term Care, and Community Care Access Centre as appropriate.

**15. (a) Long-Term Care Administrators or Alternate:** Will be required to assist with long-term care facilities.

**15. (b)Community Care Access Centre** as required for community contacts, rest homes, etc. and hospital discharge resources.

## **16. Other Agencies**

In an emergency, many agencies may be required to work with the CCG. Others might include Ontario Provincial Police, the Office of the Fire Marshal and Emergency Management (OFMEM), industry, volunteer groups, conservation authorities, and provincial ministries.

# **PART G: EMERGENCY CORPORATE RADIO SYSTEM (CRS) AND TELECOMMUNICATONS PLAN**

## **1.0 INTRODUCTION**

Upon implementation of the Emergency Response Plan, it will be important to ensure that communications are established between the emergency site(s) and the EOC. Also, communications may be required at various locations including evacuation centres, hospitals, and other key responding agencies.

Past disasters in Canada and the US have demonstrated that cellular networks and other public systems and even the normal fixed telephone system, become rapidly overloaded and cannot be relied upon for critical communications between emergency management personnel. In addition, the public telephone network can be disrupted by the emergency itself.

In any major emergency the ability to effectively communicate between various emergency services and their Command Centers, relief organizations and evacuation facilities and with the Emergency Operations Center (EOC) becomes crucial. The most disaster resistant communications tool available to the Town is a Radio System which is designed to Public Safety standards.

In a major emergency, in addition to the normal users of the Corporate Radio System, a number of other entities will be using the radio system, either as a prime communications tool or as a backup in the event of a failure of the public telephone system or of email. In addition, it can be expected that the traffic of the Radio system from its normal users (such as, but not limited to, Police, Fire and ambulance) will increase significantly, as will the use of 9-1-1 and 211.

## **2.0 AIM**

The aim of this *Radio and Telecommunications Emergency Response Plan* is to provide both operational staff and administrative staff with a tool to help maximize the efficiency of communications in a major emergency.

## **3.1 EMERGENCY RADIO AND TELECOMMUNICATIONS MEASURES TO BE IN PLACE AT ALL TIMES**

In order to be able to meet the communications needs of a major emergency the following equipment in the quantities stated should be set aside by the Emergency Telecommunications Coordinator and the Town Service Provider (Kelcom) and dedicated solely to major emergency use:

- Non mission critical radios for EOC participants 10
- Additional Fire mission critical radios 10
- Additional non mission critical radios for other Corporation of Amherstburg departments 10

- Headsets 10
- Additional radio batteries 30
- Additional radio battery chargers 20

All of the above Corporate radio system equipment shall be checked for full Serviceability by the Emergency Telecommunications Coordinator and The service provider on at least a monthly basis, including checking that the appropriate current channels and talk groups are programmed. The amateur emergency radio station should be similarly checked by the Amateur Radio Emergency Radio (ARES) Telecommunications Coordinator.

Plans are to be made for the rapid distribution of all emergency radio equipment. This plan should include brief operating instructions and the emergency radio channels to be used by each group and shall also include plans for the rapid deployment of all mobile repeaters by Fire and Police.

Plans are to be made for the rapid cooperation on radio matters with adjacent jurisdictions including Detroit and Michigan and with the RCMP and OPP and The City of Windsor. This plan should include brief operating instructions and the emergency radio channels to be used by each group.

The Emergency Telecommunications Coordinator shall inform all users and potential users on a quarterly basis of the availability of this dedicated emergency radio equipment. Concurrently, the radio distribution plan should be circulated. Emergency communications training exercises and major event participants may use this equipment. Any weakness or discrepancies in the emergency radio equipment thus identified will then be corrected.

**4.0 EMERGENCY RADIO AND TELECOMMUNICATIONS MEASURES TO BE TAKEN WHEN AN EMERGENCY EXISTS BUT HAS NOT YET BEEN DECLARED**

The Emergency Telecommunications Coordinator shall inform the service provider and all users and potential users that an Emergency could be declared in the immediate future and will circulate the distribution plan and user instructions by e-mail. All emergency radio equipment will be put on charge. All accessories shall be checked.

## **5.1 EMERGENCY PLAN FOR THE CORPORATE RADIO SYSTEM AND FOR TELECOMMUNICATIONS**

Upon implementation of the Emergency Response Plan, it will be important to ensure that communications are established between the emergency site(s) and the EOC. Also, communications may be required at various locations including evacuation centres, hospitals, and other key responding agencies. The radio communications responsibilities of the Community Control Group are given below.

Members of the CCG will gather at regular intervals during the emergency to inform each other of actions taken and problems encountered. Meetings will be kept as brief as possible and may be by electronic conferencing when appropriate.

## **5.2 The Emergency Telecommunications Coordinator**

The Emergency and Telecommunications Coordinator has the prime responsibility for emergency radio telecommunications during a declared emergency, with the assistance of the Manager of Information Technology/Corporate Telecommunications Coordinator and the Amateur Radio & Emergency Radio Telecommunications Coordinator.

Other specific responsibilities are:

- Establish and maintain appropriate voice communications links, using the Corporate Radio System (CRS) infrastructure with the EOC and all CCG members requiring such service;
- Issue and maintain CRS radios to all CCG members requiring them
- Establish appropriate radio interoperability with all relevant adjacent municipalities and with other Emergency services, making use of the interoperability plan;
- Ensure that the radios issued have the appropriate talk groups;
- In conjunction with the Manager of Information Technology or alternate, providing training and advice on any radio and other telecommunications matters;
- Update the Emergency CRS and Telecommunications Plan;
- Liaise with and direction to the Amateur Radio Emergency Radio (ARES) Telecommunications Coordinator.

The Emergency Telecommunications Coordinator is part of the initial Emergency Notification Procedure who in turn will call upon his contacts for further communications support, as required.

The Emergency Telecommunications Office is located in the room adjacent to the EOC. It should be equipped with portable hand radios, battery back-up, two-way radio with the necessary channels to communicate with Police, Fire, EMS and the Ontario Fire Marshal.

Communications between the EOC and the other responding agencies, if necessary will be with the assistance of the EOC support staff.

### **5.3 The individual Communications responsibilities of the Other Members of the Community Control Group:**

#### **CHIEF ADMINISTRATIVE OFFICER OR ALTERNATE**

The Chief Administrative Officer for the Town of Amherstburg is responsible for:

- Ensuring that voice (and where appropriate data) wireless communication links are established between the CCG, the Emergency Telecommunications Coordinator and the Manager of Information Technology/Corporate Telecommunications Coordinator consistent with the resources and policies established by the Emergency Telecommunications Coordinator.

#### **POLICE CHIEF OR ALTERNATE**

The Police Chief is responsible for:

- Activating the emergency notification system, in consultation with the Fire Chief, through the Windsor Fire Dispatch Centre.
- Establishing a site command post with voice (and where appropriate data) wireless communications to the EOC;
- Establishing an ongoing voice (and where appropriate data) wireless communications link with the senior police official at the scene of the emergency consistent with the resources and policies established by the Emergency Telecommunications Coordinator.

#### **FIRE CHIEF OR ALTERNATE**

The Fire Chief is responsible for:

- Activating the emergency notification system through the Windsor Fire Dispatch Centre ;
- Establishing a site command post with appropriate ongoing voice,(and data if required) wireless communications with the EOC emergency using the plan developed and distributed by the Emergency Telecommunications Coordinator
- Establishing an ongoing voice (and where appropriate data) wireless

mobile communications link with the senior officials command vehicles consistent with the resources and policies established by the Emergency Telecommunications Coordinator

**COMMUNITY EMERGENCY MANAGEMENT COORDINATOR OR ALTERNATE**

- The Community Emergency Management Coordinator (CEMC) is responsible for:
- Ensuring that all members of the CCG have necessary plans, resources, supplies, maps, radios and equipment;
- Supervising the Emergency Telecommunications Coordinator or alternate;
- Establishing an ongoing voice (and where appropriate data) wireless communications link with the senior police official at the scene of the emergency, consistent with the resources and policies established by the Emergency Telecommunications Coordinator.

**EMERGENCY MEDICAL SERVICES REPRESENTATIVE OR ALTERNATE**

The Emergency Medical Services (EMS) Representative is responsible for:

- Establishing an ongoing appropriate voice wireless communications link, with the senior EMS official at the scene of the emergency consistent with the resources and policies established by the Emergency Telecommunications Coordinator;
- Liaising with the Ministry of Health and Long Term Care Central Ambulance Communications Centre to ensure balanced emergency coverage is available at all times throughout the community.

**COMMON COMMUNICATIONS RESPONSIBILITIES OF THE REMAINING MEMBERS OF THE COMMUNITY CONTROL GROUP:**

- All of the following members of the Community Control Group: are responsible for establishing an ongoing appropriate voice wireless communications link, consistent with the resources and policies established by the Emergency Telecommunications Coordinator, with the senior official of their own organization at the scene of the emergency.

**Director of Engineering and Public Works or Alternate  
Medical Officer of Health or Alternate**

**Community Development & Health Commissioner (Social Services) or Alternate**

**Director of Planning, Development and Legislated Services or Alternate**

**Utility Representative – Essex Power/ Hydro One  
Police Chief or Alternate  
Fire Chief or Alternate  
Emergency Medical Services Representative or Alternate  
Community Emergency Management Coordinator or Alternate  
Manager of Roads and Fleet or Alternate**

#### **5.4 The individual Communications responsibilities of Members of the Support and Advisory Staff**

##### **MANAGER OF INFORMATION TECHNOLOGY/CORPORATE COMMUNICATIONS COORDINATOR OR ALTERNATE**

- Assisting the Community Control Group by providing access to the corporate IT applications required for use during the emergency including but not necessarily limited to:
  - Email
  - Internet
  - GIS
  - Facility and equipment
  - Mass Notification system
- Projection capability for any required information;
- Liaison and cooperation with the Emergency Telecommunications Coordinator;
- Initiating all necessary actions to ensure the telephone system at the EOC or alternate EOC (if in use) functions as effectively as the event permits;
- Coordinating all telephone and data communications that may be required.

##### **AMATEUR RADIO EMERGENCY RADIO (ARES) TELECOMMUNICATIONS COORDINATOR**

- Activating the emergency notification system of the local amateur radio operators group;
- Ensuring that the ARES emergency communications facilities are properly equipped and staffed and that any problems, which may arise, are corrected;
- Liaison and cooperation with the Emergency Telecommunications Coordinator;
- Maintaining an inventory of community and private sector ARES communications equipment and facilities within the community, which could, in an emergency, be used to augment existing communications systems;
- Making arrangements to acquire additional ARES communications



- resources during an emergency;
- Establishing an ongoing voice (and where appropriate data) wireless communications link with the senior official at the scene of the emergency, consistent with the resources and policies established by the Emergency Telecommunications Coordinator;
  - All messages are to be written on the Amateur Radio Message Forms and logged.

### **EMERGENCY INFORMATION OFFICER**

- Establishing a communication link with the Community Spokesperson, the Citizen Inquiry Supervisor and any other media coordinator(s) (i.e. provincial, federal, private industry, etc.) involved in the incident, ensuring that all information released to the media and public is timely, full and accurate.

### **COMMUNITY SPOKESPERSONS**

- Establishing a communication link and regular liaison with the Emergency Information Officer at the EOC, consistent with the resources and policies established by the Emergency Telecommunications Coordinator.

### **CITIZEN INQUIRY SUPERVISOR (211 Manager)**

The Citizen Inquiry Supervisor is responsible for:

- Establishing the 211 Call Centre as the Citizen Inquiry Service, including the appointment of additional personnel as required;
- Informing the Emergency Information Officer of the establishment of the Citizen Inquiry Service at the 211 Call Centre;
- Informing the affected emergency services, the CCG and Town of Amherstburg switchboards of the establishment of the Citizen Inquiry Service at the 211 Call Centre;
- Ensuring liaison with the Emergency Information Officer to obtain current information on the emergency.

## **PART H: EMERGENCY INFORMATION PLAN**

Upon implementation of this Emergency Response Plan, it will be important to co-ordinate the release of accurate information to the news media, issue authoritative instructions to the public, and respond to or redirect individual requests for, or reports on, information concerning any aspect of the emergency.

In order to fulfill these functions during an emergency, the following positions will be established:

- Emergency Information Officer
- Community Spokesperson
- Citizen Inquiry Supervisor

During the first 12 hours of an emergency, the following positions may also be required:

- Emergency Information Coordinator
- Media Centre Coordinator
- Writer
- Public Mass Notification Officer

The local Emergency Information Centre (EIC) will be located at the Municipal Emergency Operations Centre with a media briefing facility to be located at Libro Credit Union Centre, 3295 Meloche Road, Amherstburg, ON. Depending on the nature of the emergency, it may be necessary to establish a media information area adjacent to the emergency site, as decided by the Community Control Group. This area, if established, will be staffed as determined by the community spokesperson.

The Citizen Inquiry Section is to be located at the 211 Call Centre if possible and practical under the supervision of the Citizen Inquiry Supervisor.

Note: 211 provides non-emergency community, social, health and federal, provincial and municipal government service information for residents in Southwest Ontario including Windsor-Essex, Sarnia-Lambton, Chatham-Kent, London-Middlesex, Elgin County, Oxford County.

## **1. Emergency Information Officer**

The Emergency Information Officer reports to the CAO and is responsible for:

- Establishing a communication link with the Community Spokesperson, the Citizen Inquiry Supervisor and any other media coordinator(s) (i.e. provincial, federal, private industry, etc.) involved in the incident, ensuring that all information released to the media and public is timely, full and accurate;
- Ensuring that the EIC is set up and staffed and a site EIC, if required;
- Ensuring liaison with the CCG to obtain up-to-date information for media releases, co-ordinate individual interviews and organize press conferences;
- Ensuring that the following are advised of the telephone numbers of the media centre and the Citizen Inquiry Service:
  - Media;
  - Community Control Group;
  - Switchboard (Town Hall);

- Community Spokesperson;
- Police/Fire Public Information Officers;
- Neighbouring Communities;
- Citizen Inquiry Supervisor;
- Media contact at the Evacuation Centres;
- Any other appropriate persons, agencies or businesses.
- Providing direction and regular updates to the Citizen Inquiry Supervisor to ensure that the most accurate and up-to-date information is disseminated to the public;
- Ensuring that the media releases are approved by the Chief Administrative Officer (in consultation with the Mayor) prior to dissemination, and distributing hard copies of the media release to the EIC, the CCG, Citizen Inquiry Supervisor and other key persons handling inquires from the media;
- Maintaining copies of media releases and newspaper articles pertaining to the emergency in cooperation with the E.O.C. logistical staff.

## **2. Community Spokespersons**

The community spokespersons will be appointed by the Community Control Group and is responsible for:

- Giving interviews on behalf of the Town of Amherstburg with the assistance of the EIO.
- Establishing a communication link and regular liaison with the Emergency Information Officer at the EOC;
- Redirecting all inquires about decisions made by the CCG and about the emergency as a whole;
- Coordinating media photograph sessions at the scene when necessary and appropriate;
- Coordinating on-scene interviews between the emergency services personnel and the media if practical and appropriate.

## **3. Citizen Inquiry Supervisor**

The Citizen Inquiry Supervisor reports to the C.A.O. and is responsible for:

- Establishing the 211 Call Centre as the Citizen Inquiry Service, including the appointment of additional personnel as required;
- Informing the Emergency Information Officer of the establishment of the Citizen Inquiry Service at the 211 Call Centre and designated telephone number(s);
- Informing the affected emergency services, the CCG and Town of Amherstburg switchboard of the establishment of the Citizen Inquiry Service at the 211 Call Centre;
- Ensuring liaison with the Emergency Information Officer to obtain current information on the emergency;

- Responding to, and re-directing inquires and reports from the public based upon information from the Emergency Information Officer. (Such information may be related to school closings, access routes or the location of evacuation centers.);
- Responding to and redirecting inquiries pertaining to the investigation of the emergency, deaths, injuries or matters of personnel involved with or affected by the emergency to the appropriate emergency service;
- Responding to and redirecting inquiries pertaining to persons who may be located in evacuation and reception centers to the registration and inquiry telephone number(s);
- Procuring Town staff to assist, as required;
- Maintaining a log outlining decisions made and actions taken, and submitting a summary of the log to the **Community Emergency Management Coordinator (CEMC) within two (2) weeks** of the termination of the emergency, as required.

## **Part I      Community Emergency Management Program Committee (CEMPC)**

### **Standard**

11. (1) *Every community shall have an emergency management program committee. O. Reg. 380/04, s. 11 (1).*
- (2) *The committee shall be composed of,*
- (a) the municipality's emergency management program co-ordinator;*
  - (b) a senior municipal official appointed by the council;*
  - (c) such members of the council, as may be appointed by the council;*
  - (d) such municipal employees who are responsible for emergency management functions, as may be appointed by the council; and*
  - (e) such other persons as may be appointed by the council. O. Reg. 380/04, s. 11 (2).*
- (3) *The persons appointed under clause (2) (e) may only be,*
- (a) officials or employees of any level of government who are involved in emergency management;*
  - (b) Representatives of organizations outside government who are involved in emergency management; or persons representing industries that may be involved in emergency management. O. Reg. 380/04, s. 11 (3).*
- (4) *The council shall appoint one of the members of the committee to be the chair of the committee. O. Reg. 380/04, s. 11 (4).*
- (5) *The committee shall advise the council on the development and implementation of the municipality's emergency management program. O. Reg. 380/04, s. 11 (5).*
- (6) *The committee shall conduct an annual review of the municipality's emergency management program and shall make recommendations to the council for its revision if necessary. O. Reg. 380/04, s. 11 (6).*

### **Context**

Every municipality must form a committee responsible for overseeing the development and implementation of its emergency management program. The committee's membership is somewhat defined within the EMCPA; however, in addition to the individuals required to be part of the committee under the legislation, the municipality is free to include whomever else it wishes. It is not required that all committee members be municipal employees.

### **Committee Membership**

The Town of Amherstburg municipal emergency management program committee is a key organizational step toward making the emergency management process more effective. To reach its full potential, the committee represents the various organizations that have, or should have, a role in implementing and maintaining the municipal emergency management Plan and Program.

### **Roles and Responsibilities**

The municipal emergency management program committee's main

responsibility is to oversee the development, implementation, and maintenance of the municipal emergency management program, including the municipal emergency response plan, public education program, training, and exercises. The committee is also accountable for the annual review of the municipality's emergency management program.

To achieve consistency with recommended practice, the committee also reviews and evaluates municipal activities, such as exercises, actual emergencies, and provides support and resources to the CEMC, based on the current goals and objectives of the emergency management program. Annually the committee conducts a review of the whole program, including goals and objectives, and make revisions as necessary for the upcoming year. If it is determined that changes are indeed required, then the committee is responsible for making recommendations for program changes or enhancements to Municipal council.

### **During an Emergency**

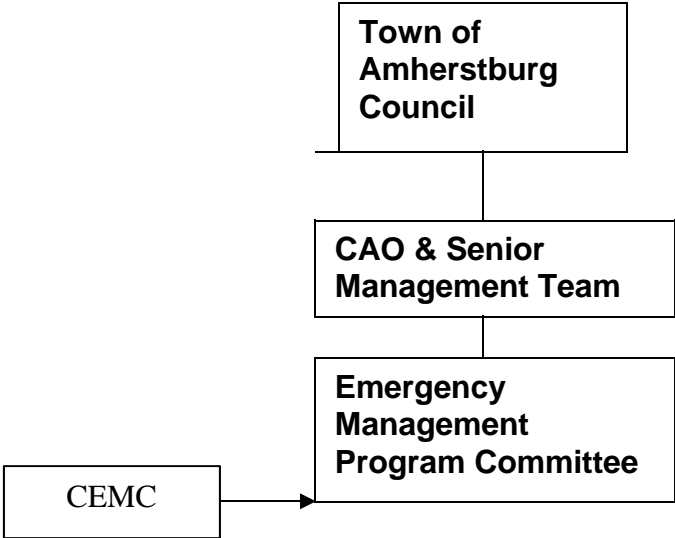
Although in general the municipal emergency management program committee does not play a formal role during emergencies, some of the program committee members are also members of the Community Control Group (CCG). Therefore, these members play a more official role in the municipality during an emergency, while other members of the program committee may be called upon for support if needed.

**The CEMPC is comprised of:**

\*\* Chairperson- Municipal Clerk/Risk Manager

Medical Officer of Health  
Chief of Police  
Fire Chief  
Treasurer  
Manager of Facilities  
Essex-Windsor EMS Chief  
Chief Building Official  
Electrical/Water Utility Representatives  
(Essex Power/Hydro One) or Alternates  
Manager of Tourism and Culture  
Ontario Provincial Police Representative  
Manager of Human Resources  
Manager of Recreation  
Manager of Licensing and Enforcement  
Information Technology Manager or Alternate  
Manager of Parks  
Manager of Roads and Fleet  
Community Emergency Management Coordinator  
Manager of Environmental Services  
Manager of Planning  
Manager of Engineering  
Social Services- Manager of Housing Support  
Services  
211 Project Manager

Below is the flow chart for reporting to the municipal council for The Town of Amherstburg. Recommendations made by the Emergency Management Program Committee are reviewed by the Senior Management Team.









## **Appendix “A”**

### **ANNEXES**

<b>ANNEX A</b>	<b>NOTIFICATION PROCEDURES – CONTACT LIST</b>
<b>ANNEX B</b>	<b>LOGISTICS</b>  a) Location of the Emergency Operations Centre b) Equipment
<b>ANNEX C</b>	Emergency Management and Civil Protection Act R.S.O. 1990, Chapter E. 9
<b>ANNEX D</b>	Town of Amherstburg Evacuation Plan
<b>ANNEX E</b>	Town of Amherstburg/County of Essex Resources and Directory
<b>ANNEX F</b>	Declaration of an Emergency Outline and Form
<b>ANNEX G</b>	Town of Amherstburg Recovery Plan
<b>ANNEX H</b>	Town of Amherstburg Procurement policy By-law 2015-69
<b>ANNEX I</b>	Emergency Site Management System Flow Chart
<b>ANNEX J</b>	Essex County Mutual Aid Plan
<b>ANNEX K</b>	Essex County Emergency Response Plan
<b>ANNEX L</b>	Agriculture and Agri-Food Emergency Plan (Harrow Research Centre)
<b>ANNEX M</b>	Emergency Management Program Committee
<b>ANNEX N</b>	Amherstburg Nuclear Response Plan
<b>ANNEX O</b>	Provincial Emergency Information Plan
<b>ANNEX P</b>	Emergency Medical Services Emergency Response Plan
<b>ANNEX Q</b>	Amherstburg Severe Weather/Snow Emergency plan
<b>ANNEX R</b>	Municipal Fuel Depot Information

<b>ANNEX S</b>	Essex County/ Windsor Humane Society Disaster Manual
<b>ANNEX T</b>	Memorandum of Understanding for Shelters
<b>ANNEX U</b>	Heat Alert & Response Plan
<b>ANNEX V</b>	Traffic Management Plan
<b>ANNEX W</b>	Drinking Water Emergencies
<b>ANNEX X</b>	Boblo Island Response Plan
<b>ANNEX Y</b>	Flood Response Plan
<b>ANNEX Z</b>	Amherstburg Pandemic Plan

**THE CORPORATION OF THE TOWN OF AMHERSTBURG**

**BY-LAW NO. 2020-026**

**A By-law to adopt an Emergency Response Plan governing the provisions of necessary services during such emergencies**

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**WHEREAS** Section 3(1) of The Emergency Management Act and Civil Protection Act, R.S.O. 1990 c. E9, provides that the Council of a municipality may pass a by-law formulating or providing for the formulation of an emergency plan governing the provision of necessary services during an emergency and the procedures under and the manner in which employees of the municipality and other persons will respond to an emergency.

**NOW THEREFORE** the Council of the Corporation of the Town of Amherstburg hereby enacts as follows;

1. That the Amherstburg Emergency Response Plan dated March 16, 2020 attached hereto as Schedule "A" and forming part of this By-law is hereby adopted as the emergency plan governing the provision of necessary services during an emergency of the municipality and other persons who will respond to the emergency.
2. That By-law 2019-002 is hereby repealed in its entirety.
3. This By-law shall come into force and take effect on the day of the final passing thereof.

Read a first, second and third time and finally passed this 16th day of March, 2020.

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MAYOR – ALDO DICARLO

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CLERK – PAULA PARKER



## THE CORPORATION OF THE TOWN OF AMHERSTBURG

### OFFICE OF THE CAO

*MISSION STATEMENT: Committed to delivering cost-effective and efficient services for the residents of the Town of Amherstburg with a view to improve and enhance their quality of life.*

Author's Name: Paula Parker	Report Date: March 15, 2020
Author's Phone: 519 736-0012 ext. 2238	Date to Council: March 16, 2020
Author's E-mail: <a href="mailto:pparker@amherstburg.ca">pparker@amherstburg.ca</a>	Resolution #:

To: Mayor and Members of Town Council

Subject: Electronic Participation for Council Members – Amendment to Procedural By-law 2014-91

#### 1. RECOMMENDATION:

It is recommended that:

1. Public participation in council meetings **BE LIMITED** to livestream only until further notice; and,
2. **By-law 2020-025** being a by-law to amend Procedural By-law 2014-91 to allow for electronic participation in public council meetings during a pandemic be taken as having been read three times and finally passed and the Mayor and Clerk **BE AUTHORIZED** to sign same.

#### 2. BACKGROUND:

As of January 1, 2018, members of municipal council, some local boards and committees may be able to participate by electronic means. The Province of Ontario has amended the Municipal Act, 2001 (Bill 68) to allow municipalities to adopt electronic meeting provisions in their procedural by-law if they deem it prudent under their local circumstances. It is important to note, that while the provision has been made, it is not mandatory and a municipality should not blindly adopt the provision.

Section 238 of the Municipal Act is amended by adding the following subsection:

Electronic participation

(3.1) The applicable procedure by-law may provide that a member of council, of a local board or of a committee of either of them, can participate electronically in a meeting which is open to the public to the extent and in the manner set out in the

by-law provided that any such member shall not be counted in determining whether or not a quorum of members is present at any point in time.

(3.2) The applicable procedure by-law shall not provide that a member of council, of a local board or of a committee of either of them, can participate electronically in a meeting which is closed to the public.

### 3. **DISCUSSION:**

As coronavirus has been declared a global emergency (pandemic) by the World Health Organization, action is being taken around the world to ensure the health and safety of workers and the public. All levels of government and health organizations are recommending the implementation of social distancing measures of at least 1.0 meters (3.3 feet). This recommendation in itself makes having meetings a challenge from the role of participant and the role of observer based on the current configuration of council chambers and other meeting spaces throughout the town.

Key considerations of Council/Staff that should be adopted to prevent or reduce infection risks at meetings are:

- Consider whether a face-to-face meeting is needed. Could it be replaced by a teleconference or online event?
- Could the meeting or event be scaled down so that fewer people attend?
- Ensure and verify information and communication channels in advance with key partners such as public health and health care authorities.
- Pre-order sufficient supplies and materials, including tissues and hand sanitizer for all participants. Have surgical masks available to offer anyone who develops respiratory symptoms.
- Actively monitor where COVID-19 is circulating. Advise participants in advance that if they have any symptoms or feel unwell, they should not attend.
- Make sure all participants, and visitors provide contact details: mobile telephone number, email and address where they are staying. State clearly that their details will be shared with local public health authorities if any participant becomes ill with a suspected infectious disease. If they will not agree to this they cannot attend the meeting.

Council may be called upon in the coming days and weeks for decisions that affect the Corporation and the community. Considering the suggested actions above by health care professionals, Administration recommends that **public participation in council meetings be limited to livestream only** until further notice and an amendment to Procedural By-law 2014-91 to allow for electronic participation at public council meetings during a pandemic where council members are affected to ensure continuing operations during that time.

### 4. **RISK ANALYSIS:**

By allowing Council members in self-isolation or quarantined with a pandemic virus to participate in a public meeting electronically, it will prevent the risk of spreading the virus

amongst other council members and staff. In consideration of section 238 (3.1) of the Municipal Act, a quorum must still be physically present for a meeting to continue.

Electronic participation will allow affected members to provide insight and allow debate on decisions made by Council but the amending by-law will set the parameters for active participation and voting while participating electronically.

**5. FINANCIAL MATTERS:**

There are no financial implications at this time for allowing council members in self-isolation or quarantined with a pandemic virus to participate electronically in public council meetings.

**6. CONSULTATIONS:**

There were no consultations on this report.

**7. CONCLUSION:**

At this time, Administration recommends an amendment to Procedural By-law 2014-91 for the purpose of allowing electronic participation in meetings for those council members that may find themselves in self-isolation or quarantine with a pandemic virus. This will ensure that the political leaders in this community can continue to participate in discussion regarding decisions for their constituents.

Additional amendments to Procedural By-law 2014-91 will be considered by Council at a later date, at that time additional considerations may be made for electronic participation. This report deals only with an amendment for the purpose of continuing operations in a pandemic situation.



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Paula Parker  
**Municipal Clerk**



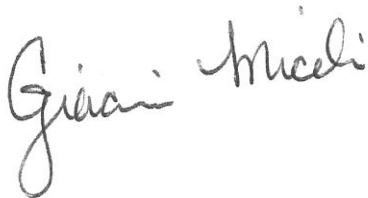
## Report Approval Details

Document Title:	Electronic Participation for Council Members - Amendment to Procedural By-law 2014-91.docx
Attachments:	- 2020-000 Amend By-law 2014-91 Procedural By-law - Electronic Participation during pandemic.doc
Final Approval Date:	Mar 15, 2020

This report and all of its attachments were approved and signed as outlined below:



Cheryl Horrobin



John Miceli



Paula Parker

# THE CORPORATION OF THE TOWN OF AMHERSTBURG

## BY-LAW NO. 2020-025

### By-law to amend By-law 2014-91 Being a By-law to govern the proceedings of Council, the conduct of its members and the calling of meetings

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**WHEREAS** the Municipal Act, section 238 (3.1) was amended to allow for electronic participation at public council meetings;

**AND WHEREAS** the Council of the Corporation of the Town of Amherstburg hereby deems it expedient to amend By-law 2014-91, being a by-law to govern the proceedings of Council, the conduct of its members and the calling of meetings, for the reason of electronic participation during a pandemic emergency;

**NOW THEREFORE** the Council of the Corporation of the Town of Amherstburg hereby enacts as follows:

1. By-law 2014-91 is hereby amended under Section 1 – Definitions to include the following definition:

“Electronic Participation” shall mean that a member of council, can participate electronically in a meeting which is open to the public to the extent and in the manner set out in the by-law provided that any such member shall not be counted in determining whether or not a quorum of members is present at any point in time.

2. By-law 2014-91 is hereby amended under Section 3 – Council Meetings to include the following:

3.10 Members may participate in meetings electronically only during a pandemic emergency only, subject to the following:

- a. Electronic Participation in a meeting is available only for meetings of Council that take place in the Council Chamber, Town Hall, 271 Sandwich Street South, Amherstburg, Ontario.
- b. Electronic Participation may only be requested while a member is in self-isolation or quarantined with a pandemic virus.
- c. Requests for Electronic Participation must be made to the Clerk in writing at least two (2) business days before the meeting.
- d. No more than three Members may participate in the same meeting electronically.
- e. Members may not participate electronically in any meeting that is closed to the public.

- f. A Member participating in a meeting electronically shall be considered to be present at such meeting but shall not be counted towards quorum.
  - g. The Chair must be present in person at a meeting.
3. By-law 2014-91 is hereby amended under Section 8 – Duties of Council to include the following:

8.14 The following practices will be followed when a Member participating in a meeting electronically:

- a. The Member shall be available at least thirty (30) minutes before the beginning of the meeting to assist staff in establishing the electronic connection.
- b. The Member will mute his or her electronic device when he or she is not speaking.
- c. The Chair will canvass the Member about their intention to speak to a matter on the floor and will notify the Member when it is his or her turn to speak.
- d. After putting a motion to a vote, the Member will be required to identify verbally how he or she wishes to vote.
- e. A Member shall inform the Chair about his or her intentions to leave the meeting either on a temporary or permanent basis.
- f. A Member will be deemed to have left the meeting when they are no longer electronically connected to the meeting.
- g. In the case of a loss of connection, or any connection issue which impedes the ability of a Member to participate in the meeting in real time, the meeting will continue without attempts by either staff or the Member(s) to reconnect.

Read a first, second and third time and finally passed this 16<sup>th</sup> day of March, 2020.

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MAYOR – ALDO DICARLO

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CLERK – PAULA PARKER